

## Message Text

CONFIDENTIAL

PAGE 01 GENEVA 02486 101928Z

14-11

ACTION EUR-12

INFO OCT-01 IO-10 ISO-00 BIB-01 CU-02 CIAE-00 DODE-00

PM-03 H-02 INR-07 L-02 NSAE-00 NSC-05 PA-01 PRS-01

SP-02 SS-15 USIA-06 /070 W  
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R 101945Z APR 75

FM USMISSION GENEVA

TO SECSTATE WASHDC 1987

INFO AMEMBASSY ATHENS

AMEMBASSY BONN

AMEMBASSY LONDON

AMEMBASSY MOSCOW

USMISSION NATO

USMISSION BERLIN

C O N F I D E N T I A L GENEVA 2486

ATHENS FOR RUSSELL OF L/EUR

E.O. 11652: GDS

TAGS: CSCE, PFOR XG GW

SUBJ: CSCE: QUADRIpartite RIGHTS AND RESPONSIBILITIES

REF: A) GENEVA 1931; B) MOSCOW 4335

1. AT LUNCH OF BONN GROUP-GENEVA CHAPTER-APRIL 9,  
FRENCH REP (OURMET) BRIEFED OTHERS ON CONSULTATIONS ON  
QRR TEXT HELD APRIL 8 WITH SWISS, SWEDISH AND YUGOSLAV  
DELS AS REPRESENTATIVES OF THE NEUTRALS AND NON-ALIGNED.  
FRENCH GAINED "IMPRESSION" THAT WORD "RESPONSIBILITIES",  
UNLESS PROPERLY QUALIFIED, WAS MOST SENSITIVE PROBLEM  
FOR NEUTRAL GROUP, AND THAT PHRASE "OR WHICH CONCERN THEM"  
SEEMED OF LESSER CONCERN, CYPRUS BEING PRINCIPAL OBJECTOR  
TO LATTER. NEUTRALS DID, HOWEVER, ACCEPT CONCEPT OF  
INCLUDING SOME GENERAL QRR TEXT IN DOCUMENT IN VIEW OF  
POLITICAL PROBLEMS WITH OTHER APPROACHES, SUCH AS  
SEPARATE FOUR POWER DISCLAIMER. FOLLOWING MEETING WITH FRENCH,  
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PAGE 02 GENEVA 02486 101928Z

SWISS DEL OFF (BRUNNER) SUGGESTED TO FRENCH THAT WORDS

"SPECIFICALLY DEFINED AND RECOGNIZED" MIGHT BE ADEQUATE QUALIFICATION OF "RESPONSIBILITIES" FOR NEUTRAL GROUP.

2. FRENCH BELIEVE THAT BALL NOW IN NEUTRALS' COURT TO REQUEST FURTHER MEETING. US REPS OBTAINED GENERAL AGREEMENT THAT FURTHER DISCUSSIONS WITH NEUTRALS LIKELY TO BE "NEGOTIATIONS" AND SHOULD INCLUDE REPS OF UK AND US IN ORDER TO COUNTER WIDESPREAD IMPRESSION THAT ONLY FRENCH REALLY INTERESTED IN OBTAINING QRR LANGUAGE.

3. OURMET ALSO STATED THAT FRENCH POSITION, WHILE PRESENTLY FIRM ON TEXT, WAS FLEXIBLE ON PLACEMENT IN EITHER FINAL CLAUSE OR 10TH PRINCIPLE. US REP NOTED OUR CLEAR PREFERENCE WAS FOR PLACEMENT IN FINAL CLAUSES. FRG PREFERRED PLACEMENT IN 10TH PRINCIPLE( APPARENTLY SO QRR TEXT, LIKE ALL PARTS OF THE TEN PRINCIPLES, WOULD BE COVERED BY FINAL CLAUSE TEXT ON INTER-RELATIONSHIP AND EQUAL VALUE OF ALL PRINCIPLES). UK MENTIONED THAT EC-9 HAD EARLIER DECIDED TO PLACE QRR TEXT IN FINAL CLAUSES, BUT NOTED UK LAWYERS HAD CONCLUDED THAT PLACEMENT IN 10TH PRINCIPLE WOULD ALSO BE ACCEPTABLE. UK LAWYERS' VIEW IS THAT, AS A CLAUSE STATING AN EXCEPTION, QRR TEXT WOULD NOT BE AFFECTED BY INTER-RELATIONSHIP TEXT EVEN IF PLACED IN 10TH PRINCIPLE. US REP EXPRESSED SOME DOUBT ABOUT THIS UK CONCLUSION. ALLIED REPS AGREED THAT WE SHOULD BE PREPARED TO PUT QRR TEXT INTO FINAL CLAUSES IF SOME NEGOTIATING VALUE COULD BE DERIVED FROM EVENTUAL ACCEPTANCE OF THIS CHANGE IN PLACEMENT.

4. NATO CONSULTATIONS FOLLOWED IMMEDIATELY AFTER ABOVE DISCUSSION AND BONN GROUP DELS REPORTED, FOR FIRST TIME, ON STATE OF PLAY WITH NEUTRALS ON QRR TEXT, AND REPLIED TO ALLIES' CRITICISM OF TEXT. OTHER NATO DELS URGED CONTINUED DIALOGUE IN NATO CAUCUS. CANADIAN DEL MADE CLEAR THAT, WHILE WORRIED BY QRR TEXT, THEY WOULD NOT BLOCK IT IN THE END. CANADIAN CONCERN WOULD BE REDUCED IF RIGHTS AND RESPONSIBILITIES, LIKE TREATIES, AGREEMENTS AND ARRANGEMENTS, WERE LIMITED TO THOSE "IN CONFORMITY WITH INTERNATIONAL LAW".  
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PAGE 03 GENEVA 02486 101928Z

5. COMMENT: FRENCH APPEAR TO HAVE CONVINCED THEMSELVES THAT WHILE SOME MODIFICATION OF QRR TEXT WILL BE REQUIRED, NO MAJOR TEXTUAL OVERHAUL WILL BE NECESSARY. NEW SAUVARNAGUES DRAFT MENTIONED REF B LIKELY TO BE DRAWN UP IN THIS LIGHT. ABRAMS

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